2010 WL 481021

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United States District Court, E.D. Pennsylvania.

Julie Ann BENOIT, Plaintiff,

V

PENNSYLVANIA BOARD OF PROBATION AND PAROLE-WEST DIVISION, Defendant.

Civil Action No. 09–4047.

# **Attorneys and Law Firms**

Julie Ann Benoit, Darby, PA, pro se.

Beth Anne Smith, Office of Attorney General, Philadelphia, PA, for Defendant.

# **MEMORANDUM**

BUCKWALTER, Senior District Judge.

\*1 Currently pending before the Court is the Motion of Defendant Pennsylvania Board of Probation and Parole–West Division ("Parole Board") to Dismiss Plaintiff's Complaint for Failure to State a Claim and the Response of Plaintiff Julie Ann Benoit. For the following reasons, the Motion shall be granted, Plaintiff's Complaint shall be dismissed without prejudice, and Plaintiff shall be directed to file an amended complaint.

#### I. FACTUAL AND PROCEDURAL HISTORY

On September 22, 2009, Plaintiff Julie Ann Benoit was granted leave by this Court to proceed *in forma pauperis*. Plaintiff filed her Complaint the same day. Thereafter, on December 3, 2009, Defendant filed the present Motion to Dismiss pursuant to Federal Rule of Civil Procedure 12(b)(6). Plaintiff responded on January 25, 2010.

#### II. STANDARD OF REVIEW

Under Rule 12(b)(6), a defendant bears the burden of demonstrating that the plaintiff has not stated a claim upon which relief can be granted. FED. R. CIV. P. 12(b)(6); see also Hedges v. United States, 404 F.3d 744, 750 (3d Cir.2005). In Bell Atl. Corp. v. Twombly, 550 U.S. 544, 127 S.Ct. 1955, 167 L.Ed.2d 929 (2007), the United States Supreme Court recognized that "a plaintiff's obligation to provide the 'grounds' of his 'entitle[ment] to relief' requires more than labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do." Id. at 555. Following the basic precepts of *Twombly*, the Supreme Court, in the subsequent case of Ashcroft v. Iqbal, — U.S. —, 129 S.Ct. 1937, 173 L.Ed.2d 868 (2009), defined a two-pronged approach to a court's review of a motion to dismiss for failure to state a claim. First, it noted that "the tenet that a court must accept as true all of the allegations contained in a complaint is inapplicable to legal conclusions. Threadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice." Id. at 1949. Thus, although "Rule 8 marks a notable and generous departure from the hypertechnical, code-pleading regime of a prior era ... it does not unlock the doors of discovery for a plaintiff armed with nothing more than conclusions." Id. at 1950. Second, the Supreme Court emphasized that "only a complaint that states a plausible claim for relief survives a motion to dismiss." Id. "Determining whether a complaint states a plausible claim for relief will ... be a context-specific task that requires the reviewing court to draw on its judicial experience and common sense." Id. Where the well-pleaded facts do not permit the court to infer more than the mere possibility of misconduct, the complaint has alleged, but not shown an entitlement to relief. Id.; see also McTernan v. City of York, 577 F.3d 521, 530-31 (3d Cir.2009).

Notwithstanding these new dictates, the basic tenets of the Rule 12(b)(6) standard of review have remained static. *DeFebo v. Andersen Windows, Inc.*, No. CIV.A.09–2993, 2009 WL 4268553, at \*4 (E.D.Pa. Nov.23, 2009); *Spence v. Brownsville Area Sch. Dist.*, No. CIV.A.08–626, 2008 WL 2779079, at \*2 (W.D.Pa. Jul. 15, 2008). The general rules of pleading still require only a short and plain statement of the claim showing that the pleader is entitled to relief and need not contain detailed factual allegations. *Phillips v. County of Allegheny*, 515 F.3d 224, 233 (3d Cir.2008). Further, the court must "accept all factual allegations in the complaint as true and view them in the light most favorable to the plaintiff." *Buck v. Hampton Twp. Sch. Dist.*, 452 F.3d 256, 260 (3d Cir.2006). Finally, the court must "determine whether, under any reasonable reading of the complaint, the plaintiff may be

entitled to relief." *Pinkerton v. Roche Holdings Ltd.*, 292 F.3d 361, 374 n. 7 (3d Cir.2002).

#### III. DISCUSSION

\*2 In the present case, Plaintiff's Complaint sets forth the following lone statement of her claim:

As a Veteran of the United States Air Force Honorably Discharged, I was denied promotion and was harassed and discriminated against during my time of employment [with Defendant Parole Board] from December 26, 2006 until February 28, 2007 when I was called to the hospital as a result of my mother's request for my attendance as a result of a stroke.

(Compl.1.) Although not included as part of the Complaint, Plaintiff offers some additional explanation of her grievance in her simultaneously-filed Request for Appointment of Counsel, as follows:

From December 26, 2006 until February 28, 2007 I was subjected to harassment of various kinds. As a Clerk Typist II, not only was I mistreated, denied promotion and then discharged claiming that I had abandoned the position. The info obtained from Personnel regarding my religion and my national origin was released to non-relevant staff and used as a source for discrimination.

(Request for Appointment of Attorney 2.)

Defendant's Motion to Dismiss now contends that while Plaintiff appears to be asserting claims for employment discrimination under Title VII, she has failed to set forth, in accordance with *Iqbal*, a facially plausible *prima facie* case. More specifically, Defendant argues that Plaintiff has not provided sufficient factual allegations to properly assert that she was part of a protected class, that she was qualified

for promotion, that despite her qualifications she was denied promotion, and that the circumstances surrounding these events give rise to an inference of discrimination. *See Waldron v. SL Indus., Inc.,* 56 F.3d 491, 494 (3d Cir.1995) (listing elements of a *prima facie* case under Title VII as a showing that plaintiff: (1) is a member of a protected class; (2) was qualified for an employment position; (3) and was either not hired for that position or was fired from it; (4) "under circumstances that give rise to an inference of unlawful discrimination.") (citing *Tex. Dept. of Cmty. Affairs v. Burdine,* 450 U.S. 248, 253, 101 S.Ct. 1089, 67 L.Ed.2d 207 (1981)). Defendant goes on to aver that Plaintiff's allegations that she was "harassed and discriminated against" are legal conclusions, not facts which support a *prima facie* case under *Iqbal*. (Def.'s Mem. Supp. Mot. Dismiss. 3 (quoting Compl. ¶ 3).)

Plaintiff's Response to Defendant's Motion provides this Court with little insight into the true nature of her claim. In an effort to rebut Defendant's argument, she cites, with scant supporting explanation, Title VII of the Civil Rights Act of 1964, the Age Discrimination in Employment Act, Title I of the Americans with Disabilities Act, the Good Samaritan Doctrine, the Corporate and Criminal Fraud Accountability Act, the Whistleblower Protection Act, and Title II of the Genetic Information Nondiscrimination Act of 2008. Yet. Plaintiff has neither identified the elements of any of these causes of action nor explained how they entitle her to relief. More importantly—assuming Plaintiff's claims are limited to solely the discrimination claims seemingly alleged in her Complaint—Plaintiff has failed to set forth sufficient factual allegations to state a facially plausible claim and create a reasonable inference that she was discriminated against on the basis of her membership in a protected class. 1 See Gelman v. State Farm Mut. Auto. Ins. Co., 583 F.3d 187, 190 (3d Cir.2009) (noting that "[a] claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged.") (quoting Iqbal, 129 S.Ct. at 1949). Indeed, the allegations are nothing more than the "unadorned, the-defendant-unlawfullyharmed-me accusation[s]" and " 'naked assertion[s]' devoid of 'further factual enhancement' "that fail to establish that Defendant is probably—not just possibly—liable for the wrongdoing. Iqbal, 129 S.Ct. at 1949-50 (quoting Twombly, 550 U.S. at 555-57). As such, the Court is compelled to grant Defendant's Motion to Dismiss Plaintiff's Complaint.

\*3 Nonetheless, the Court remains mindful of several additional pleading principles. First, we recognize that a pro se complaint must be held to "less stringent standards than formal pleadings drafted by lawyers." Haines v. Kerner, 404 U.S. 519, 520-21, 92 S.Ct. 594, 30 L.Ed.2d 652 (1972); see also Brown v. Potter, No. CIV.A.06-695, 2009 WL 3297295, at \*3 (E.D.Pa. Oct.9, 2009) (holding that district courts should "construe formally imperfect filings in accordance with the pro se litigant's substantive intent."). As noted by the Supreme Court, dismissing a pro se complaint on the grounds that allegations of harm are too conclusory violates the liberal pleadings standards generally applied to pro se plaintiffs. Erickson v. Pardus, 551 U.S. 89, 94, 127 S.Ct. 2197, 167 L.Ed.2d 1081 (2007). Moreover, the Third Circuit has repeatedly emphasized that "in civil rights cases, district courts must offer amendment—irrespective of whether it is requested—when dismissing a case for failure to state a claim unless doing so would be inequitable or futile." Fletcher-Harlee Corp. v. Pote Concrete Contractors, Inc., 482 F.3d 247, 251 (3d Cir.2007); see also Grayson v. Mayview State Hosp., 293 F.3d 103, 110-11 (3d Cir.2002).

Cognizant of these principles and of Plaintiff's pro se status, the Court will dismiss Plaintiff's Complaint without prejudice. In addition, Plaintiff shall be given twenty days from the date of this Order to file an amended complaint that meets the *Iqbal* pleading standards and gives Defendant fair notice of both the legal claims against it and the factual predicate for such claims.

An appropriate order follows.

#### **ORDER**

AND NOW, this 9th day of *February*, 2010, upon consideration of Defendant Pennsylvania Board of Probation and Parole—West Division's Motion to Dismiss Plaintiff's Complaint (Docket No. 5) and Plaintiff Julie Ann Benoit's Response (Docket No. 9), it is hereby **ORDERED** that the Motion is **GRANTED** and Plaintiff's Complaint is **DISMISSED WITHOUT PREJUDICE.** Plaintiff shall have twenty (20) days from the date of this Order within which to file an Amended Complaint that complies with the standards set forth in the accompanying Memorandum.

#### All Citations

Not Reported in F.Supp.2d, 2010 WL 481021

# **Footnotes**

Notably, to the extent Plaintiff claims that she was in a protected class due to her status as an armed services veteran, it is established that "veteran status cannot provide a basis for Title VII action." *Phillippeaux v. N. Central Bronx Hosp.*, 871 F.Supp. 640, 650 n. 4 (S.D.N.Y.1994), *aff'd* 104 F.3d 353 (2d Cir.1996), *cert. denied*, 520 U.S. 1105, 117 S.Ct. 1110, 137 L.Ed.2d 312 (1996); *see also Bailey v. Se. Area Joint Apprenticeship Committee*, 561 F.Supp. 895, 912 (N.D.W.Va.1983) (noting that veterans are not a protected class under Title VII).

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# 2022 WL 4533850

Only the Westlaw citation is currently available. United States Court of Appeals, Third Circuit.

Johnathan ROBINS, Appellant

v.

Secretary John E. WETZEL, Department of Corrections; Superintendent Salamon; Supervisor Tice; Unit Manager Condo; Counselor Williams; Coordinator Damico; Pennsylvania Parole Board; District Attorney Krasner; Philadelphia District Attorney's Office

No. 22-1006

Submitted Pursuant to Third Circuit LAR 34.1(a) June 21, 2022

(Opinion filed: September 28, 2022)

On Appeal from the United States District Court for the Middle District of Pennsylvania (D.C. Civil Action No. 3:21-cv-01474), District Judge: Honorable Malachy E. Mannion

# **Attorneys and Law Firms**

Johnathan Robins, Bellefonte, PA, Pro Se.

Before: RESTREPO, PHIPPS and RENDELL, Circuit Judges

# OPINION\*

# PER CURIAM

\*1 Johnathan Robins, an inmate proceeding pro se, appeals from the District Court's order dismissing his complaint. We will affirm in part and vacate and remand in part.

I.

In August 2021, Robins brought this civil rights action under 42 U.S.C. § 1983, alleging violations of his rights to due process, equal protection, and the free exercise of religion, related to his participation in a sex offender treatment program. Specifically, Robins alleged that the sex offender treatment program facilitated by the Department of Corrections, whose completion was a prerequisite for parole eligibility, required him to falsely admit that he was guilty of

a crime. Although he was willing to admit that he engaged in sexual relations with his wife, who was a minor child at the time, he was unwilling to admit that that conduct was illegal. Robins maintained that the program's admission-of-guilt requirement violated his constitutional and statutory rights because he would only become eligible for parole if he falsely confessed and made derogatory statements about his marriage.

Robins initially filed a deficient request to proceed in forma pauperis, but he ultimately paid the filing fee instead of submitting a proper application. Before the complaint was served, the District Court screened the action under 28 U.S.C. §§ 1915A and 1915(e) and dismissed it as legally frivolous under § 1915(e). Robins now appeals.

II.

We have jurisdiction pursuant to 28 U.S.C. § 1291 and we exercise plenary review over a District Court's sua sponte dismissal of a complaint under §§ 1915A and 1915(e). 1 Dooley v. Wetzel, 957 F.3d 366, 373 (3d Cir. 2020). Under § 1915A, district courts must review "a complaint in a civil action in which a prisoner seeks redress from a governmental entity or officer or employee of a governmental entity." See 28 U.S.C. § 1915A(a). If the complaint "is frivolous, malicious, or fails to state a claim upon which relief may be granted," the Court must dismiss it. See § 1915A(b)(1). A complaint is frivolous if it relies on an indisputably meritless legal theory or a clearly baseless factual scenario, Mitchell v. Horn, 318 F.3d 523, 530 (3d Cir. 2003), and it fails to state a claim when it lacks sufficient factual matter to state a claim to relief that is plausible on its face, Ashcroft v. Igbal, 556 U.S. 662, 678 (2009). As a pro se litigant, Robins is entitled to liberal construction of his complaint. See Erickson v. Pardus, 551 U.S. 89, 94 (2007) (per curiam).

III.

\*2 Robins raised a variety of constitutional and statutory claims, which we address seriatim. First, Robins alleged that the admission-of-guilt requirement violated his equal protection rights. According to Robins, the privilege of parole must be fairly available to all offenders, and the Department of Corrections' policy requiring an admission of guilt in its sex offender treatment program made parole unavailable to individuals convicted of sex offenses who believed they were

innocent. We agree with the District Court's determination that this claim was indisputably meritless. Because Robins has not alleged membership in a protected class. <sup>2</sup> his equal protection claim must be premised on a "class-of-one" theory, which requires him to allege, at a minimum, "that he was intentionally treated differently from others similarly situated by the defendant and that there was no rational basis for such treatment." Phillips v. Cnty. of Allegheny, 515 F.3d 224, 243 (3d Cir. 2008). Robins alleged that he, as a sex offender who refused to admit guilt in his required programming, was treated differently from other types of offenders who were not required to admit guilt in their programming. However, Robins was not similarly situated to offenders who were convicted of different crimes and subject to different programming requirements, and there is a rational basis for requiring different treatment for different categories of offenders. Accordingly, this claim lacks merit.<sup>3</sup>

Robins also alleged that he was denied due process because his unwillingness to admit guilt (and, consequently, his failure to adequately complete the program's requirements) meant he was denied the opportunity to appear before the parole board. This claim was also properly dismissed as frivolous, because Robins lacks a cognizable liberty interest in receiving a parole interview. To obtain a protectible right, an individual must have a legitimate claim of entitlement to the subject of the deprivation, more than a mere abstract need or desire for it or a unilateral expectation of it. Greenholtz v. Inmates of Nebraska Penal & Corr. Complex, 442 U.S. 1, 7 (1979). There is "no constitutional or inherent right of a convicted person to be conditionally released before the expiration of a valid sentence." Id.; see also Burkett v. Love, 89 F.3d 135, 139 (3d Cir. 1996) (explaining that "no liberty interest is created by the expectation of parole").

Robins also argued that requiring him to admit guilt, which he perceived as denigrating his marriage, was coercive and constituted an atypical hardship that could be viewed as a form of mental torture. However, requiring an admission of guilt in a sex offender treatment program in order to be eligible for parole does not violate the Fifth Amendment. Roman v. DiGuglielmo, 675 F.3d 204, 214 (3d Cir. 2012). [A] state may offer an incentive for participation in such rehabilitative programs—here, the opportunity for early release—without obligating itself to reward an inmate who chooses not to participate because he considers that reward

outweighed by the cost." <u>Id</u>. Further, to the extent that this claim implicates the Eight Amendment, requiring an admission of guilt, even falsely, did not deprive Robins of "the minimal civilized measure of life's necessities." <u>See Farmer</u> v. Brennan, 511 U.S. 825, 834 (1994).

\*3 Robins also alleged that the admission-of-guilt requirement violated his constitutional and statutory rights to the free exercise of religion. According to Robins, marriage was a sacred tenet of his religion, and he could not admit the illegality of his sexual conduct, which he construed as denouncing his religious marital vows, without violating his religious beliefs. The District Court did not address these claims in its memorandum, and it dismissed the entirety of the complaint without leave to amend.

To the extent that this allegation is based on the First Amendment, it is facially meritless. This Court has recognized that states "have a vital interest in rehabilitating convicted sex offenders and acceptance of responsibility for past offenses is a critical first step in a prison's rehabilitation program for such offenders," and, on that basis, has declined to find First Amendment violations where sex offenders are required to admit guilt, even where the offender believes such an admission is false. Newman v. Beard, 617 F.3d 775, 781 (3d Cir. 2010) (cleaned up).

However, this Court has not had occasion to consider an acceptance-of-responsibility component of a sex-offender treatment program in the context of RLUIPA or RFRA. Given the lack of controlling precedent and the District Court's failure to address this claim, we will vacate its sua sponte dismissal and remand for the District Court to address the RLUIPA and RFRA claims in the first instance, allowing for amendment of the complaint as it deems appropriate. <sup>6</sup>

IV.

Accordingly, we will affirm in part, vacate in part, and remand for further proceedings consistent with this opinion.

#### **All Citations**

Not Reported in Fed. Rptr., 2022 WL 4533850

#### **Footnotes**

- \* This disposition is not an opinion of the full Court and pursuant to I.O.P. 5.7 does not constitute binding precedent.
- Robins argues on appeal that the District Court improperly screened his complaint under § 1915(e), which was inapplicable because he was not proceeding in forma pauperis. But while § 1915(e) applies only to prisoners proceeding in forma pauperis, <u>Grayson v. Mayview State Hosp.</u>, 293 F.3d 103, 110 n. 10 (3d Cir. 2002), § 1915A applies even to prisoners who have paid their filing fees. <u>See, e.g., Shakouri v. Davis,</u> 923 F.3d 407, 410 (5th Cir. 2019) (explaining that, regardless of the applicability of § 1915(e), courts must still screen claims brought a by prisoner against an employee of a governmental entity pursuant to § 1915A).
- Being designated a sex offender does not qualify as membership in a "protected class" for equal protection purposes, as that designation is reserved for categories such as race, religion, or gender. See City of Cleburne, Tex. v. Cleburne Living Ctr., 473 U.S. 432, 440-41 (1985) (discussing protected classes); Cutshall v. Sundquist, 193 F.3d 466, 482 (6th Cir. 1999) (explaining that convicted sex offenders are not a suspect class).
- Moreover, while Robins is correct that "a state statute may not sanction totally arbitrary parole decisions founded on impermissible criteria," <u>Burkett</u>, 89 F.3d at 139, the Pennsylvania statute requiring the completion of sex offender programming as a prerequisite to parole eligibility, 42 Pa. C.S.A. § 9718.1(b), does not sanction totally arbitrary parole decisions, nor is it founded on impermissible criteria such as race, religion, gender, or ethnic background. Rather, the requirement applies to all offenders as defined in 42 Pa. C.S.A. § 9718.1(a) and furthers the legitimate penological objective of rehabilitation. <u>See McKune v. Lile</u>, 536 U.S. 24, 36–37 (2002).
- To the extent that this "mental torture" claim relates to a claim of mental or emotional injury, such a claim may not be brought by a prisoner while in custody absent a showing of physical injury. <u>See</u> 42 U.S.C. § 1997e(e). Robins has made no such showing.
- The District Court also properly dismissed Robins's claim that prison employees made disrespectful comments about his marriage, as that claim was not actionable under § 1983. See, e.g., McBride v. Deer, 240 F.3d 1287, 1291 n. 3 (10th Cir. 2001) (explaining that "acts or omissions resulting in an inmate being subjected to nothing more than threats and verbal taunts do not violate the Eighth Amendment"); Beal v. Foster, 803 F.3d 356, 358 (7th Cir. 2015) (explaining that "most verbal harassment by jail or prison guards does not rise to the level of cruel and unusual punishment").

Robins also alleged that defendants discriminated against him on the basis of age because they were biased against his "May-December marriage." While it appears that the District Court neglected to consider this claim, this claim is facially meritless: the Pennsylvania criminal code, not defendants, criminalized Robins's sexual relationship with a minor. To the extent that Robins reframes this claim on appeal as a violation of his First Amendment right to privacy, this Court need not consider it, as it was not raised in the District Court. Singleton v. Wulff, 428 U.S. 106, 120 (1976). For the same reasons, this Court need not consider Robins's new argument that the admission-of-guilt requirement violates his First Amendment right to freedom of thought. Id.

Additionally, Robins alleged that documents in his record erroneously reflect that he was found guilty of involuntary deviate sexual intercourse (IDSI) by forcible compulsion, rather than his actual conviction of IDSI with a complainant who was less than 16 years of age and to whom he was not married at the time. This claim was subject to dismissal under § 1915A, as Robins failed to state how this error deprived him of a WEST rederal constitutional or statutory right. See Kach V. Hose, 589 F.3d 626, 646 (3d Cir. 2009) (explaining that,

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to state a claim under § 1983, a plaintiff must establish that he or she was deprived of a federal constitutional or statutory right by a state actor). And to the extent that he frames this claim as a due process violation on appeal, even setting aside the general rule that a federal appellate court does not consider an issue not passed upon below, <u>Singleton</u>, 428 U.S. at 120, he has not provided copies of the documents he believes to be incorrect or anything beyond his own assertions to suggest any error. "As this argument was vaguely presented without factual or legal support, it is forfeited for lack of development." <u>New Jersey Dep't of Env't Prot. v. Am. Thermoplastics Corp.</u>, 974 F.3d 486, 493 n. 2 (3d Cir. 2020).

"This court has consistently held that when an individual has filed a complaint under § 1983 which is dismissable [sic] for lack of factual specificity, he should be given a reasonable opportunity to cure the defect, if he can, by amendment of the complaint." Shane v. Fauver, 213 F.3d 113, 116 (3d Cir. 2000); see also Grayson, 293 F.3d at 111 (explaining that "plaintiffs whose complaints fail to state a cause of action are entitled to amend their complaint unless doing so would be inequitable or futile").

**End of Document** 

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2023 WL 2563082

Only the Westlaw citation is currently available. United States District Court, M.D. Pennsylvania.

Tamra ROPER, Plaintiff,

v.

LUZERNE COUNTY, et al., Defendants.

CIVIL ACTION NO. 3:22-cv-00307

Signed March 17, 2023

# **Attorneys and Law Firms**

Robert J. Boyer, Law Office of Robert J. Boyer, Pittston, PA, for Plaintiff.

Brendan N. Fitzgerald, Jennifer Menichini, Joseph J. Joyce, III, Lawrence J. Moran, Jr., Joyce, Carmody & Moran, P.C., Pittston, PA, for Defendants.

# **MEMORANDUM**

JOSEPH F. SAPORITO, JR., United States Magistrate Judge

\*1 This is a federal civil rights and employment discrimination action, brought by Tamra Roper, a correctional officer employed at Luzerne County Correctional Facility ("LCCF"), against her employer, Luzerne County, and two of her supervisors at LCCF, Mark Rockovich and Sam Hyder. At the time of events giving rise to this action, Rockovich was the "division head" of the Luzerne County Division of Correctional Services and warden of LCCF, and Hyder was deputy warden of LCCF.

In her complaint, Roper alleges that, on multiple occasions and over a course of years, she has been subjected to workplace sexual harassment and a hostile work environment, including offensive and demeaning statements personally made by Rockovich and Roper to her co-workers and in the presence of other county managerial employees. Roper claims that this conduct violated the Title VII of the Civil Rights Act of 1964 ("Title VII"), 42 U.S.C. § 2000e et seq., and the Pennsylvania Human Relations Act (the "PHRA"), 43 P.S. § 951 et seq. She further claims that, because she was a municipal employee, this same conduct constituted a violation of her Fourteenth Amendment equal protection rights, made actionable under 42 U.S.C. § 1983. She has

also asserted state-law negligent hiring, training, supervision, and retention and intentional infliction of emotional distress claims, pursuant to 28 U.S.C. § 1367.

The matter has been referred to the undersigned United States magistrate judge on consent of the parties, pursuant to 28 U.S.C. § 636(c) and Fed. R. Civ. P. 73. The defendants have filed a Rule 12(b)(6) motion to partially dismiss the complaint for failure to state a claim upon which relief can be granted. (Doc. 17.) The motion is fully briefed and ripe for decision. (Doc. 29; Doc. 32; Doc. 35.)

#### I. BACKGROUND

Roper has been a correctional officer at LCCF since February 2008. Throughout that time period, she has maintained satisfactory job performance. Throughout that same period, Roper alleges that she has been subjected to a hostile work environment due to open, severe, and pervasive incidents of sexual harassment and discrimination that altered the conditions of her employment there. She alleges that managerial or supervisory employees repeatedly, openly, and falsely stated during meetings with other managerial or supervisory employees that Roper was traveling to have sex or "gangbangs" with strange men.

Specifically, Roper took a preplanned, five-day vacation to Mexico in March 2020. While she was away on vacation, Roper alleges that, during a meeting with about twelve other, unidentified county managerial or supervisory employees, defendant Rockovich allegedly announced that he was dealing with Roper "having sex with strange men." During that same meeting, defendant Hyder allegedly stated that Roper was "banging 2 pool boys at once," that he "wonder[ed] how many Mexicans she if fucking," and that she was engaged in a "gangbang" by the pool. Roper alleges that Rockovich made no effort to take any corrective action or to intervene during or after Hyder's comments.

\*2 A few days after her return, on March 26, 2020, Rockovich allegedly informed Roper's immediate coworkers that other coworkers had called the county human resources department to allege that Roper had gone on vacation to "have sex with strange men."

Roper alleges that other, male employees at LCCF took vacation around the same time, but no statements were made about those male employees taking vacation to have sex with unknown individuals.

Roper alleges that Luzerne County and LCCF policy prohibits unlawful discrimination or harassment based upon sex, but it has failed to adhere to or enforce that policy. Roper alleges that she filed a complaint of sexual harassment with her employer, requesting an investigation, but the County failed to take any corrective action. Roper alleges that she was never even interviewed about her complaint. Roper alleges that, notwithstanding its written polices, it is the custom and practice of Luzerne County to allow violators of sexual harassment policy to resign or retire instead of facing discipline or investigation.

As a result of this allegedly unlawful discrimination or harassment, Roper alleges that she was required to pass on overtime shifts, resulting in a loss of income, she experienced stress and anxiety at work, and she experienced embarrassment, humiliation, and insult as well. Roper alleges that she also experienced psychological and emotional trauma as a result of the harassment, and she sought the care of a psychologist.

#### II. LEGAL STANDARD

Rule 12(b)(6) of the Federal Rules of Civil Procedure authorizes a defendant to move to dismiss for "failure to state a claim upon which relief can be granted." Fed. R. Civ. P. 12(b)(6). "Under Rule 12(b)(6), a motion to dismiss may be granted only if, accepting all well-pleaded allegations in the complaint as true and viewing them in the light most favorable to the plaintiff, a court finds the plaintiff's claims lack facial plausibility." Warren Gen. Hosp. v. Amgen Inc., 643 F.3d 77, 84 (3d Cir. 2011) (citing Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555-56 (2007)). In deciding the motion, the Court may consider the facts alleged on the face of the complaint, as well as "documents incorporated into the complaint by reference, and matters of which a court may take judicial notice." Tellabs, Inc. v. Makor Issues & Rights, Ltd., 551 U.S. 308, 322 (2007). Although the Court must accept the fact allegations in the complaint as true, it is not compelled to accept "unsupported conclusions and unwarranted inferences, or a legal conclusion couched as a factual allegation." Morrow v. Balaski, 719 F.3d 160, 165 (3d Cir. 2013) (quoting *Baraka v. McGreevev*, 481 F.3d 187, 195 (3d Cir. 2007)). Nor is it required to credit factual allegations contradicted by indisputably authentic documents on which the complaint relies or matters of public record of which we may take judicial notice. In re Washington Mut. Inc., 741 Fed. App'x 88, 91 n.3 (3d Cir. 2018); Sourovelis v. City of Philadelphia, 246 F. Supp. 3d 1058, 1075 (E.D. Pa. 2017);

*Banks v. Cty. of Allegheny*, 568 F. Supp. 2d 579, 588–89 (W.D. Pa. 2008).

#### III. DISCUSSION

The plaintiff has filed a five-count complaint in this action. All five counts are nominally brought against all three named defendants. <sup>1</sup> In Count I, the plaintiff asserts claims of sexual harassment and hostile work environment, in violation of Title VII. In Count II, she asserts parallel state-law claims of sexual harassment and hostile work environment under the PHRA. In Count III, she asserts a Fourteenth Amendment equal protection claim under 42 U.S.C. § 1983. In Count IV, she asserts state-law tort claims for negligent hiring, training, supervision, and retention. In Count V, she asserts a state-law tort claim for intentional infliction of emotional distress. For relief, she seeks an unspecified award of compensatory and punitive damages, back pay and front pay, plus reasonable attorney fees and costs incurred in this litigation.

\*3 The defendants have moved to partially dismiss the complaint. We address their arguments count-by-count below.

# A. Title VII Employment Discrimination Claims

In Count I, the plaintiff asserts Title VII employment discrimination claims. The defendants have moved to dismiss this count to the extent it seeks recovery from the two individual defendants, Rockovich and Hyder, and to the extent it seeks an award of punitive damages. They do not otherwise seek dismissal of the plaintiff's Title VII claim against her employer, Luzerne County.

In her brief in opposition to the defendants' motion to dismiss, Roper has explicitly conceded these points. (See Pl.'s Opposition Br. 3, 15, Doc. 32, at 7, 19.) The filing of a brief in opposition to a motion to dismiss that fails to respond to a substantive argument to dismiss a particular claim results in the waiver or abandonment of that claim. SeeDreibelbis v. Scholton, 274 Fed. App'x 183, 185 (3d Cir. 2008) (affirming district court's finding of waiver as to an argument where plaintiff had opportunity to address it in his opposition brief but failed to do so); Levy-Tatum v. Navient Solutions, Inc., 183 F. Supp. 3d 701, 712 (E.D. Pa. 2016) (collecting cases); D'Angio v. Borough of Nescopeck, 34 F. Supp. 2d 256, 265 (M.D. Pa. 1999) (finding claims waived where plaintiff failed to address defendant's argument in his brief in opposition to a motion to dismiss); see alsoLM Gen. Ins. Co. v. LeBrun, 470 F. Supp. 3d 440, 460 (E.D. Pa. 2020); Celestial Cmty. Dev.

*Corp. v. City of Philadelphia*, 901 F. Supp. 2d 566, 578 (E.D. Pa. 2012).

Accordingly, the plaintiff's Title VII employment discrimination claim, set forth in Count I of the complaint, will be dismissed to the extent it seeks to hold individual defendants Rockovich and Hyder liable and to the extent it seeks an award of punitive damages against the County. This claim shall otherwise proceed, however, as against Luzerne County.

# **B. PHRA Employment Discrimination Claims**

In Count II, the plaintiff asserts parallel state-law employment discrimination claims under the PHRA. Although the parallel federal cause of action under Title VII does not permit for individual liability, the PHRA permits an individual supervisory employee to be held liable for his own direct acts of discrimination or for his failure to take action to prevent further discrimination by an employee under his supervision. *SeeSlater v. Susquehanna Cnty.*, 613 F. Supp. 2d 653, 669–70 (M.D. Pa. 2009). Thus, the defendants have moved to dismiss this count only to the extent it seeks an award of punitive damages, which are not authorized under the PHRA.

In her brief in opposition to the defendants' motion to dismiss, Roper has explicitly conceded this point. (*See* Pl.'s Opposition Br. 15, Doc. 32, at 19.) Thus, she has waived or abandoned any claim for punitive damages under the PHRA. *SeeDreibelbis*, 274 Fed. App'x at 185; *Levy-Tatum*, 183 F. Supp. 3d at 712; *D'Angio*, 34 F. Supp. 2d at 265; *see alsoLeBrun*, 470 F. Supp. 3d at 460; *Celestial Cmty. Dev. Corp.*, 901 F. Supp. 2d at 578.

Accordingly, the plaintiff's PHRA employment discrimination claims, set forth in Count II of the complaint, will be dismissed to the extent they seek an award of punitive damages. This claim shall otherwise proceed, however, as against all three defendants.

# C. § 1983 Fourteenth Amendment Equal Protection Claims

\*4 In Count III, the plaintiff asserts § 1983 Fourteenth Amendment equal protection claims. The defendants have moved to dismiss this count for failure to state a claim on which relief can be granted with respect to all three defendants, and to the extent it seeks an award of punitive damages from the County.

# 1. Punitive Damages

The defendants have moved to dismiss this count to the extent it seeks an award of punitive damages against the County. As the defendants note in their brief in support, municipalities are immune from punitive damages awards under § 1983. SeeCity of Newport v. Fact Concerts, Inc., 453 U.S. 247, 271 (1981).

In her brief in opposition to the defendants' motion to dismiss, Roper has explicitly conceded this point. (See Pl.'s Opposition Br. 15, Doc. 32, at 19.) Thus, she has waived or abandoned any § 1983 claim for punitive damages against the County. SeeDreibelbis, 274 Fed. App'x at 185; Levy-Tatum, 183 F. Supp. 3d at 712; D'Angio, 34 F. Supp. 2d at 265; see alsoLeBrun, 470 F. Supp. 3d at 460; Celestial Cmty. Dev. Corp., 901 F. Supp. 2d at 578.

Accordingly, the plaintiff's § 1983 equal protection claims, set forth in Count III of the complaint, will be dismissed to the extent they seek an award of punitive damages from the County.

### 2. Municipal Liability

In this count, the plaintiff seeks to hold Luzerne County liable for the allegedly unconstitutional conduct of the individual defendants, county employees Rockovich and Hyder. <sup>2</sup> The plaintiff contends that the County has failed to develop and implement employment policies, practices, and procedures to prevent or correct unconstitutional workplace sex discrimination. The complaint also alleges that the County also failed to adequately train and supervise its correctional staff with respect to sexual harassment and appropriate workplace conduct.

"On its face, § 1983 makes liable 'every person' who deprives another of civil rights under color of state law." *Burns v. Reid*, 500 U.S. 478, 497 (1991) (Scalia, J., concurring in part and dissenting in part). In *Monell v. Department of Social Services*, 436 U.S. 658 (1978), the Supreme Court of the United States established that municipalities and other local governmental units are included among those "persons" subject to liability under § 1983. *Id.* at 690. Luzerne County is such a municipality subject to liability as a "person" under § 1983. *Seeid.* at 694; *Mulholland v. Gov't Cty. of Berks*, 706 F.3d 227, 237 (3d Cir. 2013).

But "[u]nder Monell, a municipality cannot be subjected to liability solely because injuries were inflicted by its agents or employees." Jiminez v. All American Rathskeller, Inc., 503 F.3d 247, 249 (3d Cir. 2007). Rather, a municipality can be liable under § 1983 only if the conduct alleged to be unconstitutional either "implements or executes a policy statement, ordinance, regulation, or decision officially adopted and promulgated by that body's officers" or is "visited pursuant to governmental 'custom' even though such a custom has not received formal approval through the body's official decision-making channels." Monell, 436 U.S. at 690-91. "[I]t is when execution of a government's policy or custom, whether made by its lawmakers or by those whose edicts or acts may fairly be said to represent official policy, inflicts the injury that the government as an entity is responsible under § 1983." Jiminez, 503 F.3d at 249. "A plaintiff must identify the challenged policy, attribute it to the [municipality or corporation] itself, and show a causal link between execution of the policy and the injury suffered." Losch v. Borough of Parkesburg, 736 F.2d 903, 910 (3d Cir. 1984). Alternatively, "[a] municipality may be held liable under § 1983 for failure to train, monitor, or supervise, [but] only where the plaintiff can 'identify a failure to provide specific training that has a causal nexus with their injuries and must demonstrate that the absence of that specific training can reasonably be said to reflect a deliberate indifference to whether the alleged constitutional deprivations occurred." Watson v. Philadelphia Hous. Auth., 629 F. Supp. 2d 481, 487 (E.D. Pa. 2009) (quoting Gilles v. Davis, 427 F.3d 197, 207 n.7 (3d Cir. 2005)); see alsoNawuoh v. Venice Ashby Cmty. Ctr., 802 F. Supp. 2d 633, 645 (E.D. Pa. 2011) ("While municipal liability under § 1983 originally hinged on affirmative policies, or customs, modern jurisprudence has extended it to a [municipality]'s failure to train, supervise and discipline its officers.").

\*5 Here, the plaintiff does not rely on the affirmative implementation or execution of a policy—indeed, her complaint alleges that county policy "strictly prohibits" unlawful discrimination or harassment—but instead relies on the County's alleged failure to adopt and implement adequate policies to prevent workplace sex discrimination or sexual harassment or to take effective corrective action when it occurs. The complaint further alleges that LCCF had a workplace culture that tolerated workplace sex discrimination and sexual harassment and discouraged reporting of violations of the formal policies prohibiting such conduct.

Beyond these vague assertions that existing policies were inadequate, see Groman v. Twp. of Manalapan, 47 F.3d 628, 637 (3d Cir. 1995) (finding vague assertions of policy deficiencies insufficient to impose liability under Monell and § 1983), the plaintiff points to no prior incidents from which we might reasonably infer that the County and its governing officials had actual or constructive knowledge of the purported policy deficiencies upon which the plaintiff's § 1983Monell claims are premised. SeeConnick v. Thompson, 563 U.S. 51, 62 (2011) ("A pattern of similar constitutional violations by untrained employees is 'ordinarily necessary' to demonstrate deliberate indifference for purposes of failure to train.... Without notice that a course of training is deficient in a particular respect, decisionmakers can hardly be said to have deliberately chosen a training program that will cause violations of constitutional rights."); see also City of Oklahoma City v. Tuttle, 471 U.S. 808, 823-24 (1985) ("[A] single incident of unconstitutional activity is not sufficient to impose liability under Monell, unless proof of the incident includes proof that it was caused by existing, unconstitutional municipal policy, which policy can be attributed to a municipal policymaker."); Brown v. City of Pittsburgh, 86 F.3d 263, 292-93 (3d Cir. 2009) (recognizing that, where no explicit policy is identified, " 'more proof than the single incident will be necessary' to establish a causal connection between the incident and some municipal policy").

The complaint attempts to identify three such prior incidents, identifying three other lawsuits against the County that involved sex discrimination and harassment directed against female correctional officers or staff at LCCF. (See Compl. ¶ 35, Doc. 1, at 6.) These lawsuits include: (1) Beckley v. Luzerne County Correctional Facility, Case No. 3:11-cv-00315 (M.D. Pa. filed Feb. 15, 2011), which was settled and dismissed on November 30, 2011; (2) Sweet v. Luzerne County Correctional Facility, Case No. 3:11-cv-00330 (M.D. Pa. filed Feb. 18, 2011), which was settled and dismissed on November 22, 2011; and (3) Karavitch v. Luzerne County, Case No. 3:22-cv-00308 (M.D. Pa. filed Mar. 1, 2022), which was settled and dismissed on June 24, 2022.

The last of these three lawsuits, *Karavitch*, cannot be relied upon because it was filed on the same day as this action, two years *after* the events giving rise to this action, which occurred in March 2020.

The other two lawsuits, *Beckley* and *Sweet*, filed and dismissed nearly a decade before events giving rise to this action, are likewise unhelpful to the plaintiff here. Both of

these prior lawsuits were settled without any finding against —or admission of liability by—the County with respect to constitutionally inadequate policies, training, or discipline. The mere filing of these two civil complaints is insufficient to support the imposition of municipal liability under *Monell*. SeeLawson v. City of Philadelphia, Civil Action No. 17-4228, 2020 WL 93941, at \*4 & n.3 (E.D. Pa. Jan. 8, 2020). "To impose liability on a municipality more information about such lawsuits is required, such as whether they resulted in a finding that a constitutional violation occurred and whether the municipality's response to the suits could demonstrate deliberate indifference to the risk of future constitutional violations." Pharaoh v. Dewees, Civil Action No. 14-3116, 2016 WL 2593842, at \*5 (E.D. Pa. May 4, 2016). Moreover, by referencing the court's docket record for these two prior lawsuits, it is evident that, although both case involved claims of sexual harassment or hostile work environment under Title VII and the PHRA, neither complaint asserted a § 1983 claim of unconstitutional discrimination.<sup>3</sup>

\*6 Alternatively, the plaintiff argues in her brief that the County can be held liable because Rockovich and Hyder are "final policymakers" for the County, and thus their knowledge and acquiescence in discriminatory and harassing conduct, or their own direct participation in such conduct, can be attributed to the County, placing it on notice of the allegedly unconstitutional conduct as it occurred. The complaint's labeling of these defendants as "final policymakers," however, is an unsupported legal conclusion, which is not entitled to any deference on a motion to dismiss. SeeMorrow, 719 F.3d at 165.

As the Supreme Court of the United States has instructed,

[t]he fact that a particular official—even a policymaking official—has discretion in the exercise of particular functions does not, without more, give rise to municipal liability based on an exercise of that discretion. The official must also be responsible for establishing *final* government policy respecting such activity before the municipality can be held liable.

Pembaur v. City of Cincinnati, 475 U.S. 469, 481–83 (1986) (emphasis added, citation and footnotes omitted). Under

county municipal law, the Division of Correctional Services is responsible for the operation of LCCF and related offices and programs. *See* Luzerne Cnty. Admin. Code § 6.03 (amended Aug. 23, 2022), *available at* https://www.luzernecounty.org/DocumentCenter/View/29781/Luzerne-County-

Administrative-Code-August-23--2022. 4 That division is, in turn, headed by a division head, who also functions as the warden of LCCF. See id. This ordinance further provides that the warden will be assisted by a deputy warden in overseeing LCCF. See id. But the ordinance does not confer upon the warden final policymaking authority with respect to personnel policies at LCCF. See id. Instead, county municipal law explicitly provides that the county policymaker with final decision-making authority over the personnel policies that govern LCCF employees, including policies concerning sexual harassment, is the county manager. See Luzerne Cnty. Pers. Code § 1004.01(A) (amended July 24, 2018) (providing that all personnel policies are subject to approval by the county manager), available at https://www.luzernecounty.org/ DocumentCenter/View/13934/Personnel-Code-

Amended-07-24-18*I*; *id.* § 1004.01(B) (providing that personnel policies include policies covering sexual harassment). Thus, neither Rockovich nor Hyder is a "final policymaker" for *Monell* purposes.

Ultimately, the complaint suggests that the County should be held liable because the alleged sex discrimination or sexual harassment directed at Roper over a period of days in March 2020 could have been prevented if the County had simply implemented better policies. But policies are not deficient simply because they are not the best. *SeeSerafin v. City of Johnstown*, 53 Fed. App'x 211, 215 (3d Cir. 2002) ("The fact that the City's policy was not the most effective policy possible, however, does not, without more, create an unreasonable risk to detainees' safety or demonstrate the City's indifference to such a risk, and there is no 'more' here."); *see alsoKoreny v. Smith*, Civil Action No. 17-371, 2018 WL 1141513, at \*16 (W.D. Pa. Mar. 2, 2018) ("An assertion that a constitutional injury could have been avoided with more or better training is insufficient.").

\*7 Accordingly, the plaintiff's § 1983 equal protection claims, set forth in Count III of the complaint, will be dismissed to the extent that they seek to impose *Monell* municipal liability on Luzerne County.

# 3. Individual Defendants

In this count, the plaintiff seeks to hold the individual defendants, Rockovich and Hyder, liable for violation of her Fourteenth Amendment equal protection rights. She alleges that Rockovich and Hyder sexually harassed her over a period of several days in March 2020. <sup>5</sup> She further alleges that unspecified male employees who took vacation around that same time were treated differently—that is, the defendants did not make similarly derogatory statements about those unspecified male colleagues at the time. <sup>6</sup>

To prevail on an equal protection claim, a plaintiff must demonstrate that she was treated differently from persons who are similarly situated, and that this discrimination was purposeful or intentional rather than incidental. *SeeCity of Cleburne v. Cleburne Living Ctr., Inc.*, 473 U.S. 432, 439 (1985); *Tillman v. Lebanon Cnty. Corr. Facility*, 221 F.3d 410, 423–24 (3d Cir. 2000). Mere conclusory allegations will not suffice. *SeeBlanchard v. Gallick*, 448 Fed. App'x 173, 176 (3d Cir. 2011).

While Roper has alleged in conclusory fashion that she was treated differently from unidentified male colleagues who went on vacation around the same time, she has failed to articulate any facts whatsoever to support a plausible claim that she was indeed treated differently from similarly situated individuals. SeeD'Altilio v. Dover Twp., Civil Action No. 1:06-CV-1931, 2007 WL 2845073, at \*8 (M.D. Pa. Sept. 26, 2007) ("Mere harassment based on protected-class status without identification of similarly situated individuals outside the class will not support an equal protection violation."). The bald assertion that male employees were treated in a dissimilar manner, without more, does not provide the defendants with the notice required to frame a responsive pleading to Roper's equal protection claim. See Young v. New Sewickley Twp., 160 Fed. App'x 263, 266 (3d Cir. 2005); see alsoD'Altilio, 2007 WL 2845073, at \*8 ("[T]he plaintiff must allege 'occasions or circumstances' of differential treatment."). "[E]ven if [the complaint] were deemed sufficient to suggest differential treatment, it lacks any factual basis for an inference that [she] was treated differently because of [her] gender." Burnett v. Springfield Twp., Civil Action No. 13-1646, 2014 WL 3109963, at \*8 (E.D. Pa. July 8, 2014); see alsoAshcroft v. Iqbal, 556 U.S. 662, 683 (2009) (upholding dismissal of complaint that "does not contain any factual allegation sufficient to plausibly suggest [the defendants'] discriminatory state of mind").

\*8 Accordingly, the plaintiff's § 1983 equal protection claims, set forth in Count III of the complaint, will be dismissed to the extent that they seek to hold the individual defendants, Rockovich and Hyder, liable.

# D. State-Law Negligent Hiring, Training, Supervision, and Retention Claims

In Count IV, the plaintiff asserts state-law negligent hiring, training, supervision, and retention claims against all three defendants. The defendants seek dismissal of these claims on the merits and on the ground that the defendants are entitled to immunity under the Pennsylvania Political Subdivision Tort Claims Act ("PPSTCA"), 42 Pa. Cons. Stat. § 8541 *et seq.* 

The PPSTCA bars claims of negligent hiring, training, supervision, and retention as against the county or its employees. *SeeHernandez v. York Cnty.*, 288 Fed. App'x 781, 783 (3d Cir. 2008) (per curiam) (affirming district court finding that county and warden were entitled to immunity from state-law negligent hiring, training, retention, and supervision claims under the PPSTCA); *L.H. v. Pittston Area Sch. Dist.*, 130 F. Supp. 3d 918, 930 (M.D. Pa. 2015) (finding school district and superintendent immune from negligent supervision, hiring, and training claims under PPSTCA); *Joyner v. Sch. Dist. of Philadelphia*, 313 F. Supp. 2d 495, 504 (E.D. Pa. 2004) ("Negligent hiring, training and retention of an unfit supervisor is not one of the negligent acts for which [sovereign] immunity is waived.").

In her brief in opposition, the plaintiff argues that the individual defendants, Rockovich and Hyder, are not entitled to immunity because their direct involvement in the allegedly discriminatory or harassing conduct goes beyond negligence to deliberate indifference or willful conduct. As this court has previously observed, "the PPSTCA ... strips an employee of immunity if he or she engages in conduct that is found to constitute 'a crime, actual fraud or willful misconduct.' "M.S. ex rel. Hall v. Susquehanna Twp. Sch. Dist., 43 F. Supp. 3d 412, 433 (M.D. Pa. 2014) (quoting 42 Pa. Cons. Stat. § 8550).

"Willful misconduct is synonymous with intentional tort." *Id.* But the plaintiff here has asserted a claim for *negligent* hiring, training, supervision, and retention and, "by definition, negligent acts do not include acts or conduct which constitutes a crime, actual fraud, actual malice[,] or willful misconduct." *Id.* The plaintiff's argument that the individual defendants acted with deliberate indifference is likewise unavailing, because "deliberate indifference is a standard

which falls short of intent to cause harm and is not willful misconduct abrogating immunity under the PPSTCA." *Id.* (internal quotation marks omitted).

Accordingly, the plaintiff's state-law negligent hiring, training, supervision, and retention claims, set forth in Count IV of the complaint, will be dismissed in their entirety.

# E. State-Law Intentional Infliction of Emotional Distress Claims

In Count V, the plaintiff asserts state-law intentional infliction of emotional distress ("IIED") claims against all three defendants. The defendants seek dismissal of these claims on the merits and on the ground that the defendants are entitled to immunity under the PPSTCA. <sup>7</sup>

\*9 It is simply beyond cavil that, under the PPSTCA, the County is entitled to immunity from claims of IIED, an intentional tort. *SeeLakits v. York*, 258 F. Supp. 2d 401, 405 (E.D. Pa. 2003) ("Courts have held that intentional torts constitute 'willful misconduct' under the Act, for which a municipality cannot be held liable under the Tort Claims Act. Courts have specifically found that municipalities are immune from claims of 'intentional infliction of emotional distress.'") (citations omitted); *see alsoSimpson v. Philadelphia Sheriff's Office*, 351 F. Supp. 3d 919, 926 (E.D. Pa. 2019); *Dull v. W. Manchester Twp. Police Dep't*, 604 F. Supp. 2d 739, 754 n.10 (M.D. Pa. 2009); *Roskos v. Sugarloaf Twp.*, 295 F. Supp. 2d 480, 490–91 (M.D. Pa. 2003).

As an intentional tort, PPSTCA immunity does not extend to IIED claims against municipal employees Rockovich and Hyder. *SeeM.S.*, 43 F. Supp. 3d at 433. But under Pennsylvania law, sexual harassment in the employment context typically only rises to the level of outrageousness necessary to support an IIED claim when the employer has engaged in both harassment *and* retaliation. *SeeAndrews v. City of Philadelphia*, 895 F.2d 1469, 1487 (3d Cir. 1990); *Doe I v. Shawnee Holding, Inc.*, Civil Action No. 3:21-cv-01037, 2022 WL 801503, at \*3 (M.D. Pa. Mar. 15, 2022). No retaliation is alleged in this case. Thus, the plaintiff has failed to state plausible IIED claims against defendants Rockovich and Hyder.

Accordingly, the plaintiff's state-law intentional infliction of emotional distress claims, set forth in Count V of the complaint, will be dismissed in their entirety.

#### F. Leave to Amend

The Third Circuit has instructed that if a civil rights complaint is vulnerable to dismissal for failure to state a claim, the district court must permit a curative amendment, unless an amendment would be inequitable or futile. Grayson v. Mayview State Hosp., 293 F.3d 103, 108 (3d Cir. 2002). This instruction applies equally to pro se plaintiffs and those represented by counsel. Alston v. Parker, 363 F.3d 229, 235 (3d Cir. 2004). In this case, based on the facts alleged in the complaint, it is clear that any amendment would be futile with respect to the plaintiff's Title VII and state-law claims, but it is not clear that amendment would be futile with respect to the plaintiff's § 1983 claims. Nor that it would be inequitable to the defendants. Therefore, upon dismissal of the plaintiff's § 1983 equal protection claims, set forth in Count III of the complaint, she will be granted leave to file an amended complaint.

### IV. CONCLUSION

For the foregoing reasons, the defendants' motion to dismiss will be granted. The plaintiff's Title VII claim against Luzerne County and her PHRA claims against all three defendants will be permitted to proceed. All other claims, including the plaintiff's request for punitive damages under Title VII and the PHRA, will be dismissed. The plaintiff will be permitted to attempt to cure any pleading deficiencies and file an amended complaint. If the plaintiff fails to timely file an amended complaint, however, the defendants will be directed to answer the original complaint and the case will proceed with that as the operative pleading.

An appropriate order follows.

#### **All Citations**

Not Reported in Fed. Supp., 2023 WL 2563082

#### **Footnotes**

- The defendants do not seek dismissal on the basis of Roper's "group pleading" of facts and claims against the "defendants" generically. For the plaintiff's consideration in preparing any future amended complaint, however, we note that, at least with respect to § 1983 claims requiring plausible allegations of personal involvement, group pleadings against "defendants" generically are potentially subject to dismissal. See, e.g., Simonton v. Ryland-Tanner, 836 Fed. App'x 81, 84 (3d Cir. 2020) (per curiam); Caristo v. Blairsville-Saltsburg Sch. Dist., 370 F. Supp. 3d 554, 569 n.21 (W.D. Pa. 2019) ("Group pleadings as to such matters will not suffice.").
- In asserting § 1983 equal protection claims against Rockovich and Hyder, the complaint does not specify whether these individual defendants are named in their official or personal capacities, and briefing has failed to clarify this issue any further. To the extent these § 1983 claims are brought against the individual defendants in their official capacities, such claims are dismissed as duplicative of the plaintiff's § 1983 claims against the County itself, addressed in this part of our opinion. *Halchak v. Dorrance Twp. Bd. of Supervisors*, F. Supp. 3d —, 2022 WL 17742270, at \*11 n.18 (M.D. Pa. Dec. 16, 2022). To the extent these § 1983 claims are brought against the individual defendants in their personal capacities, we address them separately below. See *id.*
- A district court, of course, may properly take judicial notice of its own records. SeeFed. R. Evid. 201; *Ernst v. Child & Youth Servs. of Chester Cty.*, 108 F.3d 486, 498–99 (3d Cir. 1997).
- 4 "Municipal ordinances that are available online via a municipality's website ... constitute public records and are subject to judicial notice." *Hena v. Vandegrift*, F. Supp. 3d ——, 2020 WL 1158640, at \*25 (W.D. Pa. Mar. 10, 2020).
- 5 Specifically, the complaint alleges one incident of harassment that occurred during a meeting attended by Rockovich and Hyder that took place sometime between March 18 and 23, 2020, while Roper was away on vacation, and a second incident that occurred when Rockovich spoke to her coworkers on March 26, 2020.
- The plaintiff asserts traditional protected-class equal protection claims, based on gender. The defendants noted in their initial brief that an equal protection claim based on a "class of one" theory is not cognizable in the public employment context. See, e.g., Adams v. Luzerne Cnty., 36 F. Supp. 3d 511, 519–20 (M.D. Pa. 2014). The plaintiff did not respond to this statement in her opposition brief, and it is clear from the complaint and briefs that she does not also rely on a "class of one" theory.
- The defendants also argue that the plaintiff's IIED claims are preempted by the Pennsylvania Workers Compensation Act. But we decline to consider this argument, which is deemed waived because it was raised for the first time in a reply brief. SeeHayes v. Silvers, Langsam & Weitzman, P.C., 441 F. Supp. 3d 62, 66 n.4 (E.D. Pa. 2020); Penn Nat'l Ins. v. HNI Corp., 482 F. Supp. 2d 568, 603 n.7 (M.D. Pa. 2007).

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